Evolution of Design in Elections

Good design and clear language makes a better election experience

EAC Roundtable discussion August 11, 2011

Whitney Quesenbery Usability in Civic Life Project



Twitter @whitneyq #BReady2012



photo from Susan King Roth "Disenfranchised by Design" ID Journal, 1998

Design, plain language, and usability all start with people

A good voting experience takes

- Good design
- Clear information
- Easy to understand interaction

All working together!



How far have we come?

Chicago judicial retention ballot



Redesign by Design for Democracy 2002

Voting instructions



voting instructions instrucciones para votar Using body bornin. Concerning manager Institution and methodology in the local day. of the local division of the control of a part of some in its pres. inclusion. Name of Address of Street, or other Antonio Antonio on through the ballet. Advanture boost attractions dealers requirement. that the parents Territor of particle of Manhadra and a state of the state. permitting of the providence. designer im present Concession. Beeks? Alter coding, sinch Disputie its volument lingue. of the local data was a second many second of the takes. By page designed and the last georige-spinoregy utilize herspilge all provide the set of the set and the second the I AND A REAL PROPERTY. house hits of pages. Analysis address If the marks of meldarity, the summer algoing strends poor Name addition to the later. prime and a safe street challing (subger his or challend anotherisks reports.

Redesign by Design for Democracy

Minnesota absentee ballot instructions



Instructions

How to vote by absentee ballot for pre-registered voters

Get ready

- You will need: . Ballot
 - Tan ballot envelope Pen with black ink
 - White signature envelope
- Witness Anyone registered to vote in Minnesota
- including your spouse or relative,
- or a notary public,
 - or a person with the authority to administer oaths

Vote!

- Show your witness your blank ballot, then mark your votes in private.
- Follow the instructions on the ballot.
- Do not write your name or ID number anywhere on the ballot.
- · Do not vote for more candidates than allowed. If you do, your votes for that office will not count

See the other side if you make a mistake on your ballot.

Seal your ballot in the tan ballot envelope

Do not write on this envelope.

Put the tan ballot envelope into the white signature envelope

Complete the white signature envelope

- · If there is no label, print your name and Minnesota address.
- Read and sign the oath and write the date.
- This signature will be compared to the one on your absentee ballot application.
- Ask your witness to print their name and Minnesota address and sign their name. If your witness is an official, they must print their title instead of an address. Notaries must also affix their stamp.
- Seal the envelope.

Return your ballot by election day to the address on the signature envelope Ballots may not be delivered directly to your polling place. You have three options:

- · Send it so it arrives by election day, using U.S. mail or a package delivery service,
- · Deliver it in person by 5:00 p.m. on the day before the election, or
- Ask someone to deliver it by 3:00 p.m. on election day. This person cannot deliver more than 3 ballots.

See other side for special instructions if you have a disability.











Redesign concept for New York ballots

OFFICE	GOVERNOR AND UTENANT GOVERNOR (Vole ONCE)	IPTROLLER ATTOR for any ONE) (Vote for a		UNITED STATES SENATOR (6 Year Term) (Vote for any ONE)	UNITED STATES SENATOR (2 Year - Unexpired Term) (Vote for any ONE)	IN CONGRESS 22nd District (Vote for any ONE)	STATE SENATOR 52nd District (Vote for any ONE)	MEMBER OF ASSEMBLY 126th District Vote for any ONE)	IGATE COUNTY JUDGE INV ONE) (Vote for any ONE)	SHERIFF (Vote for any ONE)	COUNTY LEGISLATOR 1st District (Vote for any ONE)		
		3A 4A bring P Schneiderman		6A 6	7A Kirsten E Sillibrand	9A Maurice D Hinchey	10A John P Orzel	11A Donna A Lupardo		14A Gary F O'Neill	15A Mark Whalen		
BLICAN		3B 4B Harry Dan Donovan		6B 6B Jay Townsend E	7B Joseph J DioGuardi	98 George K Phillips	10B Thomas W Libous		12B 13B 13B 13B 13B 13B 13B 13B 13B 13B 13	14B David E Harder			
Instructions	To vote for a ca	to the left of the nam andidate whose name a name clearly under	e is not printed	on the f e-in', staying l	or more choices t	than allowed. You	do not have to	Do not mark the lo vote in every cor	ntest.	12th As City of	sembly Distri Binghamton,	or the Gei ct, County of E Election Distri Iew York Ballot ID: 1	Broome ct 26
	Governor and Lieutenant Governor Vote once		Comptroller Vote for 1	Attorney General Vote for 1	U.S. Senator (6-year term) Vote for 1	U.S. Senator (2-year unexpired term) Vote for 1	Representation in Congress 22nd District Vote for 1	re State Senator 52nd District Vote for 1	Member of Assembly Vote for 1	Surrogate Court Judge Vote for 1	County Judge Vote for 1	Sheriff Vote for 1	County Legislator 1st District Vote for 1
Democratic	Andrew M Cuomo and Robert J Duffy Democratic		C Thomas P DiNapoli Democratic	Eric T Schneiderman Democratic	Charles E Schumer Democratic	Kirsten E Gillibrand Democratic	Maurice D Hinchey Democratic	John P Orzel Democratic	Donna A Lupardo Democratic			Gary F O'Neill Democratic	Mark Whalen Democratic
Republican	Carl P Paladino and Gregory J Edwards Republican		Harry Wilson Republican	Dan Donovan Republican	Jay Townsend Republican	Joseph J DioGuardi Republican	George K Phillips Republican	C Thomas W Libous Republican	Arthur Garrison Republican	David H Guy Republican	Martin E Smith Republican	O David E Harder Republican	
Independence	Andrew M Cuomo and Robert J Duffy Independence		Harry Wilson Independence	C Eric T Schneiderman Independence	Charles E Schumer Independence	C Kirsten E Gillibrand Independence	O Maurice D Hinchey Independence	C Thomas W Libous Independence	C Arthur Garrison Independence			O David E Harder Independence	
Conservative	Carl P Paladino and Gregory J Edwards Conservative		C Harry Wilson Conservative	O Dan Donovan Conservative	Jay Townsend Conservative	O Joseph J DioGuardi Conservative	George K Phillips Conservative	Conservative	Conservative			O David E Harder Conservative	
Working Families	Andrew M Cuomo and Robert J Duffy Working Families		C Thomas P DiNapoli Working Families	C Eric T Schneiderman Working Families	Charles E Schumer Working Families	C Kirsten E Gillibrand Working Families	Maurice D Hinchey Working Familie	s	O Donna A Lupardo Working Families		Martin E Smith Working Families	TR Roberts Working Families	
Green	Howie Hawkins and Gloria Mattera Green		O Julia A Willebrand Green		Colia Clark _{Green}	Cecile A Lawerence Green			Jason T Stokes Our Founding Fathers				
Rent Is 2 Damn High	Gent Is 2 Damn High					O Joseph Huff Rent Is 2 Damn High							
Libertarian Freedom	Warren Redlich and Alden Link Libertarian	Charles Barron and Eva M Doyle Freedom	O John Gaetani Libertarian	Carl E Person Libertarian	Credico Libertarian Antiprohibition	John Clifton Libertarian							
Taxpayers Antiprohibition	Carl P Paladino and Gregory J Edwards Taxpayers	Kristin M Davis and Tanya Gendelman Antiprohibition		C Ramon J Jimenez Freedom		Vivia Morgan Antiprohibition	Bruce Blakeman Tax Revolt						
Write-in	Write-in:		Write-in:	Write-in:	Write-in:	Write-in:	Write-in:	Write-in:	Write-in:	Write-in:	Write-in:	Write-in:	Write-in:



Best Practices: Design ballots to be easy to read

CITY OF NEW YORK COUNTY OF NEW YORK	Affidavit Stamp Here	Styles (DOD) 64th Stammy Dated E.DS. 7)
788 89 51 - 51 68		
BOBERAL ELECTION INSTRUCTIONS to certain a structure provided by the dr de Electronic management provided by the dr de Electronic and the structure and the balant fill in the oval above or nearls to the straine of balant structure and structure and the structure of costs for a genome have been arme in structure that when a structure and the structure and the balant structure and structure and the structure structure and the structure and the structure structure and structure and the structure and the structure and structure and the structure and structure structure and structure and structure and structure and structure and structure and structur	PROPOSALS PROC Process Hard Construction Process Hard Construction Proce	Ston - Term Limits of onescuive full terms that can be those oily officials who are first as of decided city officials then a - Limits del Periodo province del Periodo province decide de los funcionarios september de la electória general del sites del periodo de los funcionarios
It will be out of that public office, publy pointing opposited. The second provide in the public office, publy pointing office of the public office office of the public office of the public office of the public office office of the public office of the public office of the public office office of the public office office office of the public office	<text></text>	On Description public discissors of Approximp public discissors of discissors and discissors of discissors and discissors of discissors and discissors discissors of discissors

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Make the text large enough

One of the most frequent complaints from voters in usability tests is the size of the text on paper ballots

KATHY M. FLANAGAN

Kathy M. Flanagan



Use lowercase letters, not ALL CAPITAL LETTERS

- The shapes of the letters are not as distinct.
- Lines of text look more crowded
- In social media, capital letters are like shouting

in Congress 22nd District Vote for 1	State Senator 52nd District Vote for 1	Member of Assembly Vote for 1
Maurice D	John P	Donna A
Hinchey	Orzel	Lupardo
Democratic	Democratic	Democratic
George K	Thomas W	Arthur
Phillips	Libous	Garrison
Republican	Republican	Republican
Maurice D	Thomas W	Arthur
Hinchey	Libous	Garrison
Independence	Independence	Independence

Yamhill County, Oregon

Offical General Election Ballot November 5, 2002

Ballot Style 3

Align text on the left, instead of centering it

Strong alignment makes the ballot easier to scan

- Ballot identification header
- Contests and candidates
- Ballot questions
- Instructions



Pick one font

The best practices suggest

- Use a single font family
- Pick a sans-serif font
- Use size and weight (bold or light fonts) for emphasis



Best Practices: Use design for organization and meaning





Use color and contrast in meaningful ways

Shading and color create hierarchy of importance

- Separate instructions and contests
- Highlight selections
- Emphasize important information

Continue voting next side	€
Turn ballot over 🗲	-

Witness Signature	x
If notary, mu	st affix stamp
Have you	our ballet in the tap ballet envelope?
 Sealed y 	our ballot in the tan ballot envelope?
Sealed y Put the l	our ballot in the tan ballot envelope? aallot envelope in this envelope? nis envelope?

Place instructions to guide voters through the ballot

Put instructions where they are needed

- In the upper-left or first column
- Before the first contest.
- When instructions change
- At the end of a form



Kewaunee County, Wisconsin, 2002

Use layout to reinforce organization and meaning

Don't split contests

 Sample ballots in Ohio in 2008 also split the first contest across two columns

Instructions	State of Washington	King County
	Passed by the Legislature and Ordered	Charter Amendment No. 4
Making selections Use a dark pen to completely fill in the	Referred by Petition	Adding New Section 897 - High Conservation Value Properties
eval next to your choice.	Referendum Measure No. 71	
		Shall the King County Charter be amended to add a new Section 897 that
O CONT	The legislature passed Engrossed Second Substitute Senate Bill 5688 concerning	would provide enhanced protection for certain county properties designated as
-1	rights and responsibilities of state- registered domestic partners and voters	high conservation value properties by
0 \	have filed a sufficient referendum petition	prohibiting the county from conveying or relinguishing its interest in those propertie
•	on this bill. This bill would expand the rights, responsibilities, and obligations	or authorizing their expanded use, except in specified circumstances, as provided in
Do not cut, tear or damage ballot.	accorded state-registered same-sex and senior domestic partners to be equivalent	Ordinance No. 16600?
Returning the ballot	to those of married spouses, except that a	YES
Insert completed ballot into security	domestic partnership is not a marriage. Should this bill be:	O NO
envelope.	APPROVED	County Executive
Chertrant and	REJECTED	short and full term
A MARKE	King County	nonpartisan office vote for one
ma Ent	King County	Susan Hutchison
	Charter Amendment No. 1 Repeal of Section 350.20.30	
(And)	and Portions of Article 9 - Transitory Provisions	Dow Constantine
Insert security envelope containing	Shall those no longer relevant portions of	Write-in
completed ballot into return envelope.	King County Charter Article 9 relating to	Sheriff nonpartisan office
Sign the oath on the return envelope.	the county's prior transition to a home rule charter and King County Charter Section	vote for one
	350.20.30, relating to the county's transition to a metropolitan form of	Sue Rahr
180	government, be repealed, as provided in Ordinance No. 16484?	0
1 3° (40) ~	YES	Write-in Assessor
ast por	NO	unexpired 2-year term
		nonpartisan office vote for one
	Charter Amendment No. 2 Repeal of Charter Section 475 -	
Optional	Work Programs and Allotments	Graham Albertini
Write-In	Shall King County Charter Section 475, relating to preparation of work programs	Gene Lux
To vote for a write-in candidate, write	and requested allotments and to appropriation transfers, be repealed, as	C Lloyd Hara
the name and darken the oval.	provided in Ordinance No. 16546?	Bob Rosenberger
- A 10-1	YES .	Bob Blanchard
- Tinn Cold	NO NO	Write-In
Write-in	Charter Amendment No. 3	Judicial
Making corrections	Amendment of Section 800 - Charter Review	Court of Appeals,
To make a correction, draw a line through the candidate's name. You		Division No. 1, District No. 1
then have the option of making another choice.	Shall King County Charter Section 800 be amended to clarify that charter	Judge Position No. 3 nonpartisan office
choice.	commission appointees are to be confirmed by the council and to provide	vote for one
- Inseline	that the council is required to consider proposed charter amendments and act on	
- man fer f	them at an open public meeting, as provided in Ordinance Nos. 16547 and	Anne L. Ellington
	165997	Write-in
tate of Washington	VES VES	Port
roposed by Initiative Petition	◯ NO	Port of Seattle
nitiative Measure No. 1033		Commissioner Position No. 1 nonpartisan office
itiative Measure No. 1033 concerns state,		vote for one
ounty and city revenue. This measure would		John Creighton
mit growth of certain state, county and city evenue to annual inflation and population		
rowth, not including voter-approved revenue acreases. Revenue collected above the limit		Write-in
rould reduce property tax levies. Should this		
neasure be enacted into law?		

Use layout to reinforce organization and meaning

Don't hide contests below instructions

Continued on other side

King County, 2009



What holds us back?

Photo from the Trace Center

8210.0500 INSTRUCTIONS TO ABSENT VOTER.

Subpart 1. Required instructions.

Instructions to the absent voter shall be enclosed transmitted with the absentee ballot materials mailed sent or delivered to the absent voter. The instructions shall be in the form in subpart 2, 3, er-4, or 5 and 6. The instructions may include a telephone number or electronic mail address which voters can call or contact for help in absentee voting. In election jurisdictions using electronic voting systems, The instructions must explain how to correctly mark and fold the electronic voting system ballots ballot. The instructions must inform the voter of the effect of casting multiple votes for an office and, in the case of a partisan primary, the effect of voting for candidates of more than one party. The instructions must include information on how to correct a ballot before it is cast and counted, including instructions on how to request a replacement ballot if the voter is unable to change the ballot materials and how they are to be assembled by the voter. The secretary of state must provide each county auditor with a sample graphic depiction.

Subp. 2. Instructions for registered voters.

INSTRUCTIONS FOR ABSENTEE VOTERS

Step 1. You must have a witness to vote by absentee ballot. Your witness may be anyone who is registered to vote in Minnesota including your spouse or another relative, or they may be a notary public or a person with the authority to administer oaths.

Step 2. Show your witness the unmarked ballot(s).

Step 3. Mark your votes <u>in private</u> according to the instructions on the ballot(s). Mark your ballot(<u>s</u>) in private. If you have a disability or are otherwise unable to mark the ballot(<u>s</u>), you may ask your witness to assist you. Make sure you do not vote for more candidates than allowed for any office, since this will prevent your votes for that office from being counted. If you make an error when marking your ballot, you may request a new ballot from the election official from whom you received your ballot. If you cannot request a new ballot, <u>either completely erase any errors or draw a line through the name of the candidate(<u>s</u>). Do not put any identifying marks <u>write your name or an identification</u> number anywhere on the ballot.</u>

WHEN PARTISAN PRIMARY RACES ARE ON THE BALLOT: If you are voting in a partisan primary, you may only vote for the candidates of one party on the partisan portion of the ballot. Voting for candidates not within the same of more than one party will prevent the entire partisan portion of your primary ballot from being counted. We negotiate design in legal markup, not as it will be seen by voters

- How can anyone understand what this will look like?
- How can we know whether it will be usable?



Election departments don't have (enough) design resources

 We need more programs like the AIGA Election Design Fellowships in Oregon and Washington



Poster from Washington State, Jenny Greeve

We don't spend (enough) time learning from voters

- Usability testing does not have to be formal or expensive.
- Observing usability tests is not the same as demos, meetings, hearings or consultations.



Voters **can** tell the difference

Participants in a study of instruction styles overwhelmingly preferred the plain language version

Report of Findings: Use of Language in Ballot Instructions, NIST IR 7556

Everything gets usability tested... will it be before or during the election?





The Usability in Civic Life project promotes usability in elections, plain language and accessibility.

We....

mobilize usability professionals to participate in projects supporting better election design.

teach workshops and give presentations for election officials on usability testing, design and plain language

created the LEO usability testing kit for election officials

Find us online at <u>www.usabilityprofessionals.org/civiclife</u> or our blog <u>http://ballotusability.blogspot.com/</u>