OFFICE OF INSPECTOR GENERAL

U.S. Election Assistance Commission

AUDIT OF THE U.S. ELECTION ASSISTANCE COMMISSION'S FINANCIAL STATEMENTS FOR FISCAL YEARS 2022 AND 2021

Report No. F22HQ0007-23-03 November 14, 2022



HIGHLIGHTS

AUDIT OF EAC'S FINANCIAL STATEMENTS FOR FISCAL YEARS 2022 AND 2021

Report No. F22HQ0007-23-03

November 14, 2022

What OIG Audited

The Office of Inspector General, through the independent public accounting firm of Brown & Company CPAs and Management Consultants, PLLC, audited the U.S. Election Assistance Commission's (EAC's) financial statements for the fiscal years ended September 30, 2022, and September 30, 2021.

The audit included reporting on the EAC's financial statements; on EAC's internal control over financial reporting; and on EAC's compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements.

What OIG Found

The audit found that EAC's financial statements present fairly, in all material respects, EAC's financial position as of September 30, 2022, and its net cost of operations, changes in net position, and budgetary resources for the fiscal year then ended in accordance with U.S. generally accepted accounting principles.

The audit did not identify any deficiencies in internal control over financial reporting that were considered to be material weaknesses or significant deficiencies.

The tests for compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements disclosed no instances of noncompliance that would be reportable under U.S. generally accepted accounting principles.

What OIG Recommended

The audit did not identify any findings. Therefore, the Office of Inspector General made no recommendations.



OFFICE OF INSPECTOR GENERAL

U.S. Election Assistance Commission

DATE:	November 14, 2022
то:	U.S. Election Assistance Commission, Interim Executive Director, Mark Robbins
FROM:	U.S. Election Assistance Commission, Inspector General, Brianna Schletz
SUBJECT:	Audit of the U.S. Election Assistance Commission's Financial Statements for Fiscal Years 2022 and 2021 (Report No. F22HQ0007-23-03)

We contracted with the independent public accounting firm of Brown & Company CPAs and Management Consultants, PLLC (Brown & Company) to audit the financial statements of U.S. Election Assistance Commission (EAC) as of and for the fiscal years ended September 30, 2022, and 2021, to provide a report on internal control over financial reporting, report on compliance with laws and other matters, and provide a report on whether EAC's financial management systems complied with selected provisions of applicable laws, regulations, contracts, and grant agreements. The contract required that the audit be performed in accordance with U.S. generally accepted government auditing standards, Office of Management and Budget audit guidance, and the GAO/CIGIE *Financial Audit Manual*.

In its audit of EAC, Brown & Company reported:

- the financial statements are presented fairly, in all material respects, in accordance with U.S. generally accepted accounting principles;
- no material weaknesses in internal control over financial reporting; and
- no reportable noncompliance with provisions of laws tested or other matters.

Brown & Company is responsible for the attached auditor's report dated November 14, 2022, and the conclusions expressed therein. We do not express opinions on EAC's financial statements or internal control over financial reporting, or on whether EAC's financial management systems complied substantially with the applicable provisions of laws tested, or conclusions on compliance and other matters.

cc: Commissioner Thomas Hicks, Chair Commissioner Christy McCormick, Vice Chair Commissioner Benjamin W. Hovland Commissioner Donald L. Palmer

UNITED STATES ELECTION ASSISTANCE COMMISSION

INDEPENDENT AUDITOR'S REPORT AND FINANCIAL STATEMENTS

FOR THE YEARS ENDED SEPTEMBER 30, 2022 AND 2021



Prepared By Brown & Company CPAs Management Consultants, PLLC November 14, 2022

BROWN & COMPANY CERTIFIED PUBLIC ACCOUNTANTS AND MANAGEMENT CONSULTANTS, PLLC.



U.S. ELECTION ASSISTANCE COMMISSION INDEPENDENT AUDITOR'S REPORT AND FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2022 AND 2021

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BROWN & COMPANY

CERTIFIED PUBLIC ACCOUNTANTS AND MANAGEMENT CONSULTANTS, PLLC

INDEPENDENT AUDITOR'S REPORT

Thomas Hicks, Chairman Paul W. Repak, Director of Finance U.S. Election Assistance Commission Washington, D.C.

In our audits of the fiscal years 2022 and 2021 financial statements of the U.S. Election Assistance commission (EAC), we found:

- EAC's financial statements as of and for the fiscal years ended September 30, 2022, and 2021, are presented fairly, in all material respects, in accordance with United States of America (U.S.) generally accepted accounting principles;
- no material weaknesses in internal control over financial reporting based on the limited procedures we performed; and
- no reportable noncompliance with provisions of applicable laws, regulations, contracts, and grant agreements for fiscal year 2022.

The following sections discuss in more detail (1) our report on the financial statements, which includes required supplementary information $(RSI)^1$ and other information included with the financial statements²; (2) our report on internal control over financial reporting; (3) our report on compliance with laws, regulations, contracts, and grant agreements.

Report on the Financial Statements

Opinion

In accordance with the provisions of the Accountability of Tax Dollars Act of 2002 (ATDA) (Pub. L. No. 107-289), we have audited EAC's financial statements. EAC's financial statements comprise the balance sheets as of September 30, 2022, and 2021; the related statements of net cost, changes in net position, and budgetary resources for the fiscal years then ended; and the related notes to the financial statements. In our opinion, EAC's financial statements present fairly, in all material respects, EAC's financial position as of September 30, 2022, and 2021, and its net costs of operations, changes in net position, and budgetary resources for the fiscal years then ended in accordance with U.S. generally accepted accounting principles.

Basis for Opinion

We conducted our audits in accordance with U.S. generally accepted government auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit

¹ The RSI consists of Management's Discussion and Analysis and the Statement of Budgetary Resources, which are included with the financial statements.

² Other information consists of information included with the financial statements, other than the RSI, Financial section, and the auditor's report.

of the Financial Statements section of our report. We are required to be independent of EAC and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibility of Management for the Financial Statements

EAC's management is responsible for (1) the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; (2) preparing, measuring, and presenting the RSI in accordance with U.S. generally accepted accounting principles; (3) preparing and presenting other information included in EAC's financial statements, and ensuring the consistency of that information with the audited financial statements and the RSI; and (4) designing, implementing, and maintaining effective internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit of the financial statements conducted in accordance with U.S. generally accepted government auditing standards will always detect a material misstatement or a material weakness when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered to be material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with U.S. generally accepted government auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements in order to obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.
- Obtain an understanding of internal control relevant to our audit of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of EAC's internal control over financial reporting. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Perform other procedures we consider necessary in the circumstances.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the financial statement audit.

Required Supplementary Information

U.S. generally accepted accounting principles issued by the Federal Accounting Standards Advisory Board (FASAB) require that the RSI be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by FASAB, which considers it to be an essential part of financial reporting for placing the financial statements in appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with U.S. generally accepted government auditing standards, which consisted of inquiries of management about the methods of preparing the RSI and comparing the information for consistency with management's responses to the auditor's inquiries, the financial statements, and other knowledge we obtained during the audit of the financial statements, in order to report omissions or material departures from FASAB guidelines, if any, identified by these limited procedures. We did not audit and we do not express an opinion or provide any assurance on the RSI because the limited procedures we applied do not provide sufficient evidence to express an opinion or provide any assurance.

Other Information

EAC's other information contains a wide range of information, some of which is not directly related to the financial statements. This information is presented for purposes of additional analysis and is not a required part of the financial statements or the RSI. Management is responsible for the other information included in EAC's financial statements. The other information comprises the information included in the annual report but does not include the financial statements and our auditor's report thereon. Our opinion on the financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Report on Internal Control over Financial Reporting

In connection with our audits of EAC's financial statements, we considered EAC's internal control over financial reporting, consistent with our auditor's responsibilities discussed below.

Results of Our Consideration of Internal Control over Financial Reporting

Our consideration of internal control was for the limited purpose described below, and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies³ or to express an opinion on the effectiveness of EAC's internal control over financial reporting. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting

³ A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Basis for Results of Our Consideration of Internal Control over Financial Reporting

We performed our procedures related to EAC's internal control over financial reporting in accordance with U.S. generally accepted government auditing standards.

Responsibilities of Management for Internal Control over Financial Reporting

EAC management is responsible for designing, implementing, and maintaining effective internal control over financial reporting relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for Internal Control over Financial Reporting

In planning and performing our audit of EAC's financial statements as of and for the fiscal year ended September 30, 2022, in accordance with U.S. generally accepted government auditing standards, we considered EAC's internal control relevant to the financial statement audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of EAC's internal control over financial reporting. Accordingly, we do not express an opinion on EAC's internal control over financial reporting. We are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses. We did not consider all internal controls relevant to operating objectives, such as those controls relevant to preparing performance information and ensuring efficient operations.

Definition and Inherent Limitations of Internal Control over Financial Reporting

An entity's internal control over financial reporting is a process effected by those charged with governance, management, and other personnel, the objectives of which are to provide reasonable assurance that (1) transactions are properly recorded, processed, and summarized to permit the preparation of financial statements in accordance with U.S. generally accepted accounting principles, and assets are safeguarded against loss from unauthorized acquisition, use, or disposition, and (2) transactions are executed in accordance with provisions of applicable laws, including those governing the use of budget authority, regulations, contracts, and grant agreements, noncompliance with which could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent, or detect and correct, misstatements due to fraud or error.

Intended Purpose of Report on Internal Control over Financial Reporting

The purpose of this report is solely to describe the scope of our consideration of EAC's internal control over financial reporting and the results of our procedures, and not to provide an opinion on the effectiveness of EAC's internal control over financial reporting. This report is an integral part of an audit performed in accordance with U.S. generally accepted government auditing standards in considering internal control over financial reporting. Accordingly, this report on internal control over financial reporting is not suitable for any other purpose.

Report on Compliance with Laws, Regulations, Contracts, and Grant Agreements

In connection with our audits of EAC's financial statements, we tested compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements consistent with our auditor's responsibilities discussed below.

Results of Our Tests for Compliance with Laws, Regulations, Contracts, and Grant Agreements

Our tests for compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements disclosed no instances of noncompliance for fiscal year 2022 that would be reportable under U.S. generally accepted government auditing standards. However, the objective of our tests was not to provide an opinion on compliance with laws, regulations, contracts, and grant agreements applicable to EAC. Accordingly, we do not express such an opinion.

Basis for Results of Our Tests for Compliance with Laws, Regulations, Contracts, and Grant Agreements

We performed our tests of compliance in accordance with U.S. generally accepted government auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for Tests of Compliance section below.

Responsibilities of Management for Compliance with Laws, Regulations, Contracts, and Grant Agreements

EAC management is responsible for complying with laws, regulations, contracts, and grant agreements applicable to EAC.

Auditor's Responsibilities for Tests of Compliance with Laws, Regulations, Contracts, and Grant Agreements

Our responsibility is to test compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements applicable to EAC that have a direct effect on the determination of material amounts and disclosures in EAC's financial statements, and to perform certain other limited procedures. Accordingly, we did not test compliance with all laws, regulations, contracts, and grant agreements applicable to EAC. We caution that noncompliance may occur and not be detected by these tests.

Intended Purpose of Report on Compliance with Laws, Regulations, Contracts, and Grant Agreements

The purpose of this report is solely to describe the scope of our testing of compliance with selected provisions of applicable laws, regulations, contracts, and grant agreements, and the results of that testing, and not to provide an opinion on compliance. This report is an integral part of an audit performed in accordance with U.S. generally accepted government auditing standards in considering compliance. Accordingly, this report on compliance with laws, regulations, contracts, and grant agreements is not suitable for any other purpose.

Greenbelt, Maryland

Greenbelt, Maryland November 14, 2022

UNITED STATES ELECTION ASSISTANCE COMMISSION BALANCE SHEET AS OF SEPTEMBER 30, 2022 AND 2021 (In Dollars)

	2022	2021
Assets:		
Intragovernmental:		
Fund Balance with Treasury (Note 2)	\$ 81,819,235	\$ 55,161,357
Advances and Prepayments	541,032	541,032
Total Intragovernmental	82,360,267	55,702,389
Other than Intragovernmental:		
Accounts Receivable, Net (Note 3)	14,004	6,763
General Property, Plant, and Equipment, Net (Note 4)	600,096	235,181
Total Other than Intragovernmental	614,100	241,944
Total Assets	\$ 82,974,367	\$ 55,944,333
Liabilities (Note 5):		
Intragovernmental:		
Accounts Payable	\$ 743,892	\$ 310,663
Other Liabilities (Note 6)	44,430	104,799
Total Intragovernmental	788,322	415,462
Other than Intragovernmental:		
Accounts Payable	2,001,788	3,110,858
Federal Employee and Veteran Benefits Payable	402,436	403,231
Other Liabilities (Note 6)	6,047,736	490,300
Total Other than Intragovernmental	8,451,960	4,004,389
Total Liabilities	\$ 9,240,282	\$ 4,419,851
Net Position:		
Unexpended Appropriations - Funds from Other than Dedicated		
Collections	\$ 73,490,262	\$ 51,624,048
Total Unexpended Appropriations (Consolidated)	73,490,262	 51,624,048
Cumulative Results of Operations - Funds from Other than Dedicated		
Collections	243,823	(99,566)
Total Cumulative Results of Operations (Consolidated)	243,823	(99,566)
Total Net Position	\$ 73,734,085	\$ 51,524,482

UNITED STATES ELECTION ASSISTANCE COMMISSION STATEMENT OF NET COST FOR THE YEARS ENDED SEPTEMBER 30, 2022 AND 2021 (In Dollars)

	2022		2021	
Gross Program Costs (Note 9)				
Program A: Analyze				
Gross Costs	\$ 3,452,728	\$	2,381,378	
Less: Earned Revenue				
Net Program Costs	\$ 3,452,728	\$	2,381,378	
Program B: Build				
Gross Costs	\$ 7,142,767	\$	1,079,786	
Less: Earned Revenue				
Net Program Costs	\$ 7,142,767	\$	1,079,786	
Program C: Distribute				
Gross Costs	\$ 46,692,855	\$	(27,699,649)	
Less: Earned Revenue				
Net Program Costs	\$ 46,692,855	\$	(27,699,649)	
Program D: Operate				
Gross Costs	\$ 15,500,890	\$	(52,476)	
Less: Earned Revenue			(100)	
Net Program Costs	\$ 15,500,890	\$	(52,576)	
Net Cost of Operations	\$ 72,789,240	\$	(24,291,061)	

UNITED STATES ELECTION ASSISTANCE COMMISSION STATEMENT OF CHANGES IN NET POSITION FOR THE YEARS ENDED SEPTEMBER 30, 2022 AND 2021 (In Dollars)

		2022	2021		
Unexpended Appropriations:					
Beginning Balance	\$	51,624,048	\$	12,373,070	
Beginning Balance, as Adjusted	\$	51,624,048	\$	12,373,070	
Appropriations Received	\$	95,000,000	\$	17,000,000	
Appropriations Transferred-In/Out				(1,500,000)	
Other Adjustments		(347,967)		(882,755)	
Appropriations Used		(72,785,819)		24,633,733	
Net Change in Unexpended Appropriations		21,866,214		39,250,978	
Total Unexpended Appropriations	\$	73,490,262	\$	51,624,048	
Cumulative Results of Operations:	¢		•		
Beginning Balance	\$	(99,566)	\$	(70,711)	
Beginning Balance, as Adjusted Appropriations Used	\$	(99,566) 72,785,819	\$	(70,711) (24,633,733)	
Imputed Financing (Note 10)		346,810		313,917	
Other		(======================================		(100)	
Net Cost of Operations		(72,789,240)		24,291,061	
Net Change in Cumulative Results of Operations		343,389		(28,855)	
Total Cumulative Results of Operations	\$	243,823	\$	(99,566)	
Net Position	\$	73,734,085	\$	51,524,482	

UNITED STATES ELECTION ASSISTANCE COMMISSION STATEMENT OF BUDGETARY RESOURCES FOR THE YEARS ENDED SEPTEMBER 30, 2022 AND 2021 (In Dollars)

	2022	2021
Budgetary Resources:		
Unobligated Balance From Prior Year Budget Authority, Net		
(Discretionary and Mandatory) (Note 11)	\$ 119,281,561	\$ 43,239,009
Appropriations	95,000,000	15,500,000
Total Budgetary Resources	\$ 214,281,561	\$ 58,739,009
Status of Budgetary Resources:		
New Obligations and Upward Adjustments (Total)	\$ 152,042,811	\$ 16,663,705
Unobligated Balance, End of Year:		
Apportioned, Unexpired Accounts	217,490	73,575
Unapportioned, Unexpired Accounts	3,629,837	3,629,836
Unexpired Unobligated Balance, End of Year	3,847,327	3,703,411
Expired Unobligated Balance, End of Year	58,391,423	38,371,893
Unobligated Balance, End of Year (Total)	62,238,750	42,075,304
Total Budgetary Resources	\$ 214,281,561	\$ 58,739,009
Outlays, Net and Disbursements, Net:		
Outlays, Net (Total)	\$ 67,994,154	\$ (26,138,472)
Agency Outlays, Net	\$ 67,994,154	\$ (26,138,472)

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

U.S. Election Assistance Commission (EAC) is an independent, bipartisan commission charged with developing guidance to meet the Help America Vote Act (HAVA) requirements, adopting voluntary voting system guidelines, and serving as a national clearinghouse of information about election administration. EAC also accredits testing laboratories and certifies voting systems, as well as audits the use of HAVA funds.

Other responsibilities include distributing and monitoring HAVA funds provided to States and other grantees; and maintaining the national mail voter registration form developed in accordance with the National Voter Registration Act of 1993.

HAVA established the Standards Board and the Board of Advisors to advise EAC. The law also established the Technical Guidelines Development Committee to assist EAC in the development of voluntary voting system guidelines.

The four EAC commissioners are appointed by the president and confirmed by the United States Senate. EAC currently has four commissioners. EAC is required to submit an annual report to Congress as well as testify periodically about HAVA progress and related issues. The commission also holds public meetings and hearings to inform the public about its progress and activities. The EAC reporting entity is comprised of General Funds and General Miscellaneous Receipts.

General Funds are accounts used to record financial transactions arising under congressional appropriations or other authorizations to spend general revenues. The EAC manages Operations and Facilities, Engineering and Development General Fund accounts.

General Fund Miscellaneous Receipts are accounts established for receipts of non-recurring activity, such as fines, penalties, fees and other miscellaneous receipts for services and benefits.

The EAC has rights and ownership of all assets reported in these financial statements. The reporting entity is a component of the U.S Government. For this reason, some of the assets and liabilities reported by the entity may be eliminated for Government-wide reporting because they are offset by assets and liabilities of another U.S. Government entity. These financial statements should be read with the realization that they are for a component of the U.S. Government, a sovereign entity. The EAC does not possess any non-entity assets.

B. Basis of Presentation

The financial statements have been prepared to report the financial position and results of operations of the EAC. The Balance Sheet presents the financial position of the agency. The Statement of Net Cost presents the agency's operating results; the Statement of Changes in Net Position displays the changes in the agency's equity accounts. The Statement of Budgetary Resources presents the sources, status, and uses of the agency's resources and follows the rules for the Budget of the United States Government.

The statements are a requirement of the Chief Financial Officers Act of 1990, the Government Management Reform Act of 1994 and the Accountability of Tax Dollars Act of 2002. They have been prepared from, and are fully supported by, the books and records of the EAC in accordance with the hierarchy of accounting principles generally accepted in the United States of America, standards issued by the Federal Accounting Standards Advisory Board (FASAB), Office of

Management and Budget (OMB) Circular A-136, *Financial Reporting Requirements*, as amended, and the EAC's accounting policies which are summarized in this note. These statements, with the exception of the Statement of Budgetary Resources, are different from financial management reports, which are also prepared pursuant to OMB directives that are used to monitor and control the EAC's use of budgetary resources. The financial statements and associated notes are presented on a comparative basis. Unless specified otherwise, all amounts are presented in dollars.

C. Basis of Accounting

Transactions are recorded on both an accrual accounting basis and a budgetary basis. Under the accrual method, revenues are recognized when earned, and expenses are recognized when a liability is incurred, without regard to receipt or payment of cash. Budgetary accounting facilitates the control and monitoring of federal funds as well as the compliance with legal requirements on the use of federal funds.

D. Fund Balance with Treasury

Fund Balance with Treasury is an asset of a reporting entity and a liability of the General Fund. It is the aggregate amount of the EAC's funds with Treasury in expenditure fund accounts. Appropriated funds recorded in expenditure accounts are available to pay current liabilities and finance authorized purchases.

The EAC does not maintain bank accounts of its own, has no disbursing authority, and does not maintain cash held outside of Treasury. When the reporting entity seeks to use FBWT to liquidate budgetary obligations, Treasury will finance the disbursements in the same way it finances all other disbursements, which is to borrow from the public if there is a budget deficit (and to use current receipts if there is a budget surplus). Funds are disbursed for the agency on demand.

E. Accounts Receivable

Accounts receivable consists of amounts owed to the EAC by other federal agencies and the general public. Amounts due from federal agencies are considered fully collectible. Accounts receivable from the public include reimbursements from employees. An allowance for uncollectible accounts receivable from the public is established when, based upon a review of outstanding accounts and the failure of all collection efforts, management determines that collection is unlikely to occur considering the debtor's ability to pay.

F. Property, Equipment, and Software

Property, equipment and software represent furniture, fixtures, equipment, and information technology hardware and software which are recorded at original acquisition cost and are depreciated or amortized using the straight-line method over their estimated useful lives. Major alterations and renovations are capitalized, while maintenance and repair costs are expensed as incurred. The EAC's capitalization threshold is \$25,000 for individual purchases and \$100,000 for bulk purchases. Property, equipment, and software acquisitions that do not meet the capitalization criteria are expensed upon receipt. Applicable standard governmental guidelines regulate the disposal and convertibility of agency property, equipment, and software. The useful life classifications for capitalized assets are as follows:

Description	Useful Life (years)
Leasehold Improvements	4-7

Office Furniture	5	
Computer Equipment	5	
Office Equipment	5	
Software	5	

G. Advances and Prepaid Charges

Advance payments are generally prohibited by law. There are some exceptions, such as reimbursable agreements, subscriptions and payments to contractors and employees. Payments made in advance of the receipt of goods and services are recorded as advances or prepaid charges at the time of prepayment and recognized as expenses when the related goods and services are received.

H. Liabilities

Liabilities represent the amount of funds likely to be paid by the EAC as a result of transactions or events that have already occurred.

The EAC reports its liabilities under two categories, Intragovernmental and Other than Intragovernmental. Intragovernmental liabilities represent funds owed to another government agency. Liabilities other than intragovernmental represent funds owed to any entity or person that is not a federal agency, including private sector firms and federal employees. Each of these categories may include liabilities that are covered by budgetary resources and liabilities not covered by budgetary resources.

Liabilities covered by budgetary resources are liabilities funded by a current appropriation or other funding source. These consist of accounts payable and accrued payroll and benefits. Accounts payable represent amounts owed to another entity for goods ordered and received and for services rendered except for employees. Accrued payroll and benefits represent payroll costs earned by employees during the fiscal year which are not paid until the next fiscal year.

Liabilities not covered by budgetary resources are liabilities that are not funded by any current appropriation or other funding source. These liabilities consist of accrued annual leave and unemployment insurance.

I. Annual, Sick, and Other Leave

Annual leave is accrued as it is earned, and the accrual is reduced as leave is taken. The balance in the accrued leave account is adjusted to reflect current pay rates. Liabilities associated with other types of vested leave, including compensatory, restored leave, and sick leave in certain circumstances, are accrued at year-end, based on latest pay rates and unused hours of leave. Funding will be obtained from future financing sources to the extent that current or prior year appropriations are not available to fund annual and other types of vested leave earned but not taken. Nonvested leave is expensed when used. Any liability for sick leave that is accrued but not taken by a Civil Service Retirement System (CSRS)-covered employee is transferred to the Office of Personnel Management (OPM) upon the retirement of that individual. Credit is given for sick leave balances in the computation of annuities upon the retirement of Federal Employees Retirement System (FERS)-covered employees.

J. Accrued and Actuarial Workers' Compensation

The Federal Employees' Compensation Act (FECA) administered by the U.S. Department of Labor (DOL) addresses all claims brought by the EAC's employees for on-the-job injuries. The DOL bills each agency annually as its claims are paid, but payment of these bills is deferred for two years to allow for funding through the budget process. Similarly, employees that the EAC terminates without cause may receive unemployment compensation benefits under the unemployment insurance program also administered by the DOL, which bills each agency quarterly for paid claims. Future appropriations will be used for the reimbursement to DOL.

K. Retirement Plans

The EAC's employees participate in either the CSRS or the FERS. The employees who participate in CSRS are beneficiaries of the EAC's matching contribution, equal to seven percent of pay, distributed to their annuity account in the Civil Service Retirement and Disability Fund.

Prior to December 31, 1983, all employees were covered under the CSRS program. From January 1, 1984 through December 31, 1986, employees had the option of remaining under CSRS or joining FERS and Social Security. Employees hired as of January 1, 1987 are automatically covered by the FERS program. Both CSRS and FERS employees may participate in the federal Thrift Savings Plan (TSP). FERS employees receive an automatic agency contribution equal to one percent of pay and the EAC matches any employee contribution up to an additional four percent of pay. For FERS participants, the EAC also contributes the employer's matching share of Social Security.

FERS employees and certain CSRS reinstatement employees are eligible to participate in the Social Security program after retirement. In these instances, the EAC remits the employer's share of the required contribution.

The EAC recognizes the imputed cost of pension and other retirement benefits during the employees' active years of service. OPM actuaries determine pension cost factors by calculating the value of pension benefits expected to be paid in the future and communicate these factors to the EAC for current period expense reporting. OPM also provides information regarding the full cost of health and life insurance benefits. The EAC recognized the offsetting revenue as imputed financing sources to the extent these expenses will be paid by OPM.

The EAC does not report on its financial statements information pertaining to the retirement plans covering its employees. Reporting amounts such as plan assets, accumulated plan benefits, and related unfunded liabilities, if any, is the responsibility of the OPM, as the administrator.

L. Other Post-Employment Benefits

The EAC employees eligible to participate in the Federal Employees' Health Benefits Plan (FEHBP) and the Federal Employees' Group Life Insurance Program (FEGLIP) may continue to participate in these programs after their retirement. The OPM has provided the EAC with certain cost factors that estimate the true cost of providing the post-retirement benefit to current employees. The EAC recognizes a current cost for these and Other Retirement Benefits (ORB) at the time the employee's services are rendered. The ORB expense is financed by OPM, and offset by the EAC through the recognition of an imputed financing source.

M. Use of Estimates

The preparation of the accompanying financial statements in accordance with generally accepted accounting principles requires management to make certain estimates and assumptions that affect

the reported amounts of assets, liabilities, revenues, and expenses. Actual results could differ from those estimates.

N. Grants

The EAC administers and oversees the grant making process in connection with federal Requirement Payments and grants made to recipient organizations and the HAVA. As Requirement Payments and grants are awarded, they are recorded as obligations and represent uses of budgetary resources.

Payments made under the grant awards for expenditures already incurred by the recipients are fully expended and are included in the statement of net costs. Grant awards made to grantees in advance of expenditures are recorded as advances and are included in the balance sheet.

O. Classified Activities

Accounting standards require all reporting entities to disclose that accounting standards allow certain presentations and disclosures to be modified, if needed, to prevent the disclosure of classified information.

NOTE 2. FUND BALANCE WITH TREASURY

Fund balance with Treasury account balances as of September 30, 2022 and 2021, were as follows:

	2022			2021
Status of Fund Balance With Treasury:				
Unobligated Balance				
Available	\$	217,490	\$	73,574
Unavailable		62,021,259		42,001,730
Obligated Balance Not Yet Disbursed		19,580,486		13,086,053
Total	\$	81,819,235	\$	55,161,357

No discrepancies exist between the Fund Balance reflected on the Balance Sheet and the balances in the Treasury accounts.

The available unobligated fund balances represent the current-period amount available for obligation or commitment. At the start of the next fiscal year, this amount will become part of the unavailable balance as described in the following paragraph.

The unavailable unobligated fund balances represent the amount of appropriations for which the period of availability for obligation has expired. These balances are available for upward adjustments of obligations incurred only during the period for which the appropriation was available for obligation or for paying claims attributable to the appropriations.

The obligated balance not yet disbursed includes accounts payable, accrued expenses, and undelivered orders that have reduced unexpended appropriations but have not yet decreased the fund balance on hand (see also Note 12).

NOTE 3. ACCOUNTS RECEIVABLE, NET

Accounts receivable balances as of September 30, 2022 and 2021, were as follows:

	2022	2021
Intragovernmental		
Total Intragovernmental Accounts Receivable		
Other than Intragovernmental		
Accounts Receivable	\$ 14,004	\$ 6,763
Total Other than Intragovernmental Accounts Receivable	\$ 14,004	\$ 6,763
Total Accounts Receivable	\$ 14,004	\$ 6,763

The accounts receivable is primarily made up of moneys due from funds that had been advanced for services that were not used and employee receivables.

Historical experience has indicated that the majority of the receivables are collectible. There are no material uncollectible accounts as of September 30, 2022 and 2021.

NOTE 4. GENERAL PROPERTY, PLANT AND EQUIPMENT, NET

Schedule of General Property, Plant and Equipment, Net as of September 30, 2022 and 2021:

2022 Proposity Plant and Equipment	Acquis	Accumulated Depreciation and Acquisition Cost Amortization				
Property, Plant, and Equipment Buildings						
Furniture and Equipment		844,011		267,469		576,542
Software		32,119		8,565		23,554
Total	\$	876,130	\$	276,034	\$	600,096
2021						
Property, Plant, and Equipment						
Buildings						
Furniture and Equipment		386,272		181,069		205,203
Software		32,119		2,141		29,978
Total	\$	418,391	\$	183,210	\$	235,181

NOTE 5. LIABILITIES NOT COVERED BY BUDGETARY RESOURCES

The liabilities for the EAC as of September 30, 2022 and 2021, include liabilities not covered by budgetary resources. Congressional action is needed before budgetary resources can be provided. Although future appropriations to fund these liabilities are likely and anticipated, it is not certain that appropriations will be enacted to fund these liabilities.

	2022		2021
Intragovernmental-FECA			
Intragovernmental-Unemployment Insurance		1,198	
Unfunded Leave		363,503	341,510
Total Liabilities Not Covered by Budgetary Resources	\$	364,701	\$ 341,510
Total Liabilities Covered by Bugetary Resources		8,870,005	4,078,341
Liabilities Not Requiring Budgetary Resources		5,576	-
Total Liabilities	\$	9,240,282	\$ 4,419,851

Unemployment Insurance liabilities represent the unfunded liability for actual workers compensation claims and unemployment benefits paid on EAC's behalf and payable to the DOL.

Unfunded leave represents a liability for earned leave and is reduced when leave is taken. The balance in the accrued annual leave account is reviewed quarterly and adjusted as needed to accurately reflect the liability at current pay rates and leave balances. Accrued annual leave is paid from future funding sources and, accordingly, is reflected as a liability not covered by budgetary resources. Sick and other leave is expensed as taken.

NOTE 6. OTHER LIABILITIES

Other liabilities account balances as of September 30, 2022 and 2021, were as follows:

		Current	Non-Current	Total
2022				
Intragovernmental:				
Employer Contributions and Payroll Taxes Payable (without reciprocals)	\$	7,510	\$	7,510
Custodial Liability (to the general fund)		5,576		5,576
Employer Contributions and Payroll Taxes Payable		23,696		23,696
Other Post Employment Benefits Due and Payable		6,450		6,450
Other Unfunded Employment Related Liability		1,198		1,198
Total Intragovernmental Other Liabilities	\$	44,430	\$	44,430
Other than Intragovernmental:				
Accrued Funded Payroll and Leave	\$	102,415	\$	102,415
Other Liabilities w/Related Budgetary Obligations		5,945,321		5,945,321
Total Other than Intragovernmental Other Liabilities	\$	6,047,736	\$	6,047,736
Total Other Liabilities	\$	6,092,166	\$	6,092,166
2021				
Intragovernmental:				
Employer Contributions and Payroll Taxes Payable (without reciprocals)	\$	34.656	S	34.656
Employer Contributions and Payroll Taxes Payable	ψ	63.693	ψ	63.693
Other Post Employment Benefits Due and Payable		6,450		6,450
Total Intragovernmental Other Liabilities	\$	104,799	\$	104,799
Other than Intragovernmental:				
Accrued Funded Payroll and Leave	\$	463,560	\$	463,560
Other Liabilities w/Related Budgetary Obligations		26,740		26,740
Total Other than Intragovernmental Other Liabilities	\$	490,300	\$	490,300
Total Other Liabilities	\$	595,099	\$	595,099

NOTE 7. LEASES

Operating Leases

In Fall 2020, the EAC relocated its current headquarters to 633 3rd St. NW. Washington, D.C. The EAC is currently operating under a 10-year lease, which includes delayed occupancy of the basement hearing room currently under construction. The effective occupancy date of that space is August 1, 2022 and the full occupancy agreement will be effective going forward after that.

The operating lease amount does not include estimated payments for leases with annual renewal options.

	Office Space		Total Federal		
Fiscal Year					
2023	\$	710,592	\$	710,592	
2024		714,321		714,321	
2025		718,129		718,129	
2026		722,017		722,017	
2027		725,986		725,986	
After 2027		2,325,820		2,325,820	
Total Future Payments	\$	5,916,865	\$	5,916,865	

NOTE 8. COMMITMENTS AND CONTINGENCIES

EAC did not have any material contingent liabilities that met disclosure requirements as of September 30, 2022 and 2021.

NOTE 9. INTRA-GOVERNMENTAL COSTS AND EXCHANGE REVENUE

Intra-governmental costs and revenue represent exchange transactions between EAC and other federal government entities, and are in contrast to those with non-federal entities (the public). Such costs and revenue are summarized as follows:

	2022	2021		
Analyze				
Intgragovernmental Costs	\$	1,290,381	\$ 480,321	
Public Costs	\$	2,162,347	\$ 1,901,057	
Less: Earned Revenue				
Total Costs	\$	3,452,728	\$ 2,381,378	
Build				
Intgragovernmental Costs	\$	1,510,780	\$ 584,659	
Public Costs	\$	5,631,987	\$ 495,127	
Less: Earned Revenue				
Total Costs	\$	7,142,767	\$ 1,079,786	
Distribute				
Intgragovernmental Costs	\$	1,289,879	\$ 332,055	
Public Costs	\$	45,402,976	\$ (28,031,704)	
Less: Earned Revenue				
Total Costs	\$	46,692,855	\$ (27,699,649)	
Operate				
Intgragovernmental Costs	\$	3,818,688	\$ 2,415,838	
Public Costs	\$	11,682,202	\$ (2,468,314)	
Less: Earned Revenue			(100)	
Total Costs	\$	15,500,890	\$ (52,576)	
Total Intragovernmental Costs	\$	7,909,728	\$ 3,812,873	
Total Public Costs		64,879,512	(28,103,834)	
Total Costs	\$	72,789,240	\$ (24,290,961)	
Less: Earned Revenue			\$ (100)	
Net Cost of Operations	\$	72,789,240	\$ (24,291,061)	

NOTE 10. INTER-ENTITY COSTS

The EAC recognizes certain inter-entity costs for goods and services that are received from other federal entities at no cost or at a cost less than the full cost. Certain costs of the providing entity that are not fully reimbursed are recognized as imputed cost and are offset by imputed revenue. Such imputed costs and revenues relate to employee benefits and claims to be settled by the Treasury Judgement Fund. The EAC recognizes as inter-entity costs the amount of accrued pension and post-retirement benefit expenses for current employees. The assets and liabilities associated with such benefits are the responsibility of the administering agency, OPM. For the periods ended September 30, 2022 and 2021, respectively, inter-entity costs were as follows:

	2022	2021		
Office of Personnel Management	\$ 346,810	\$	313,917	
Total Imputed Financing Sources	\$ 346,810	\$	313,917	

NOTE 11. NET ADJUSTMENTS TO UNOBLIGATED BALANCE, BROUGHT FORWARD, OCTOBER 1

The Unobligated Balance Brought Forward from the prior fiscal year has been adjusted for recoveries of prior year paid and unpaid obligations and other changes such as canceled authority. The Adjustments to Unobligated Balance Brought Forward, October 1, as of September 30, 2022, and 2021, consisted of the following:

	2022	2021
Unobligated Balance Brought Forward From Prior Year, October 1	\$ 42,075,304	\$ 5,866,979
Recoveries of Prior Year Obligations	77,554,224	38,254,786
Other Changes in Unobligated Balances	(347,967)	(882,756)
Unobligated Balance From Prior Year Budget Authority, Net		
(Discretionary and Mandatory)	\$ 119,281,561	\$ 43,239,009

NOTE 12. UNDELIVERED ORDERS AT THE END OF THE PERIOD

As of September 30, 2022 and 2021, budgetary resources obligated for undelivered orders were as follows:

	Federal		Non-Federal		Total
2022					
Paid Undelivered Orders	\$ 541,032			\$	541,032
Unpaid Undelivered Orders	1,729,567		8,980,914		10,710,481
Total Undelivered Orders	\$ 2,270,599	\$ 8	,980,914	\$	11,251,513
2021					
Paid Undelivered Orders	\$ 541,032			\$	541,032
Unpaid Undelivered Orders	3,239,093		5,768,619		9,007,712
Total Undelivered Orders	\$ 3,780,125	\$ 5	,768,619	\$	9,548,744

NOTE 13. EXPLANATION OF DIFFERENCES BETWEEN THE SBR AND THE BUDGET OF THE U.S. GOVERNMENT

The President's Budget that will include fiscal year 2022 actual budgetary execution information has not yet been published. The President's Budget is scheduled for publication in February 2023 and can be found at the OMB Web site: <u>http://www.whitehouse.gov/omb/.</u> The 2023 Budget of the United States Government, with the "Actual" column completed for 2021, has been reconciled to the Statement of Budgetary Resources and there were no material differences.

In Millions

	Budgetary Resources	w Obligations & Upward Adjustments (Total)	Net Outlays
Combined Statement of Budgetary Resources	\$ 59	\$ 17	\$ (26)
Unobligated Balances Not Available	(39)		
Difference Due to Rounding		(1)	
Budget of the U.S. Government	\$ 20	\$ 16	\$ (26)

NOTE 14. CUSTODIAL ACTIVITY

The EAC's custodial collection primarily consists of Freedom of Information Act requests. While these collections are considered custodial, they are neither primary to the mission of the EAC nor material to the overall financial statements. The EAC's total custodial collections are \$0 and \$62 for the years ended September 30, 2022, and 2021, respectively.

NOTE 15. RECONCILIATION OF NET COST TO NET OUTLAYS

The reconciliation of net outlays, presented on a budgetary basis, and the net cost, presented on an accrual basis, provides an explanation of the relationship between budgetary and financial accounting information.

Reconciliation of Net Cost to Net Outlays as of September 30, 2022:

	Intra	governmental	Intr	agove rnme ntal		Total
Net Operating Cost	\$	7,909,729	\$	64,879,511	\$	72,789,240
Components of Net Operating Cost Not Part of the Budgetary Outlays						
Property, plant, and equipment depreciation expense				(92,824)		(92,824)
Increase/(Decrease) in Assets:						
Accounts receivable, net				1,664		1,664
(Increase)/Decrease in Liabilities:						
Accounts payable		(433,229)		1,109,070		675,841
Federal employee and veteran benefits payable		()		795		795
Other liabilities		65,945		(5,557,436)		(5,491,491)
Financing Sources:						
Imputed cost		(346,810)				(346,810)
Total Components of Net Operating Cost Not Part of the Budgetan	у					
Outlays	\$	(714,094)	\$	(4,538,731)	\$	(5,252,825)
Components of the Budget Outlays That Are Not Part of Net						
Operating Cost						
Acquisition of capital assets				457,739		457,739
Total Components of the Budget Outlays That Are Not Part of Net	;					
Operating Cost			\$	457,739	\$	457,739
Misc Items						
Custodial/Non-exchange revenue		5,576		(5,576)		-
Total Other Reconciling Items	\$	5,576	\$	(5,576)	\$	-
Total Net Outlays (Calculated Total)	\$	7,201,211	\$	60,792,943	\$	67,994,154
Deletion Access October 14 (SDD 4210)						
Budgetary Agency Outlays, net (SBR 4210) Budgetary Agency Outlays, net					\$	67,994,154
- mgrung - grueg o unigo, net					φ	

	agovernmental	0	Total
Net Operating Cost	\$ 3,812,874	\$ (28,103,935) \$	(24,291,061
Components of Net Operating Cost Not Part of the Budgetary Outlays			
Property, plant, and equipment depreciation expense		(60,455)	(60,455
Property, plant, and equipment disposals and revaluations		(118,874)	(118,874
Increase/(Decrease) in Assets:			
Accounts receivable, net		471	471
(Increase)/Decrease in Liabilities:			
Accounts payable	(212,183)	(1,040,899)	(1,253,082
Federal employee and veteran benefits payable	-	(125,503)	(125,503
Other liabilities	(19,280)	(176,428)	(195,708
Financing Sources:			
Imputed cost	(313,917)		(313,917
Total Components of Net Operating Cost Not Part of the Budgetary			
Outlays	\$ (545,380)	\$ (1,521,688) \$	(2,067,068
Components of the Budget Outlays That Are Not Part of Net			
Operating Cost			
Acquisition of capital assets		219,557	219,557
Total Components of the Budget Outlays That Are Not Part of Net			
Operating Cost		\$ 219,557 \$	219,557
Misc Items			
Custodial/Non-exchange revenue	62	(62)	-
Non-entity activity	100		100
Total Other Reconciling Items	\$ 162	\$ (62) \$	100
Total Net Outlays (Calculated Total)	\$ 3,267,656	\$ (29,406,128) \$	(26,138,472
Delaster Asses O. den est (SDD 1410)			
Budgetary Agency Outlays, net (SBR 4210) Budgetary Agency Outlays, net		\$	(26,138,472
Dudgetary regency Outlays, net		\$	(20,130,472

Reconciliation of Net Cost to Net Outlays as of September 30, 2021:

NOTE 16. COVID-19 ACTIVITY

On March 27th, 2020 the President signed the Coronavirus Aid, Relief, and Economic Security Act (CARES) to protect the American people from the public health and economic impacts of COVID-19 pandemic. The Act provided \$400 million to the EAC, to allocate to 56 states and territories "to prevent, prepare for and respond to coronavirus, domestically or internationally for the 2020 Federal election cycle." The CARES Act provided the funds to EAC under Section 101 of HAVA. Therefore, EAC followed the requirements of Section 101 to allocate the funds to the states to address issues arising from the pandemic during the remaining primaries and the general election in November 2020. The funds could only be used for costs associated with the pandemic during this election season.

Budgetary Resources Received and Budgetary Resources Remaining as of September 30, 2022, and 2021:

COVID19 Activity Funded by DEF Code L M N O P U V	2022	2021
Budgetary Resources: Unobligated Balance Carried Forward from Prior Year	\$ 37,427,788	\$ -
Rescissions and Other Changes to Budgetary Resources	77,242,879	37,495,004
Budgetary Resources Obligated	(57,223,232)	(67,216)
Budgetary Resources: Ending Unobligated Balance to be Carried Forward	\$ 57,447,435	\$ 37,427,788
Outlays, Net (Total)	\$ (20,292,640)	\$ (37,427,788)



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