July 16, 2018

Brian Newby, Executive Director
US Election Assistance Commission
1335 E West Highway, Suite 4300
Silver Spring, MD 20910-3225

Dear Director Newby,

As Secretary of the State Election Board, I am the chief election official for the State of Oklahoma and as such I am charged with the administration of elections in Oklahoma and have general supervisory authority over our seventy-seven County Election Boards. I will be responsible for directing how the federal monies are expended as well as monitoring and reporting all expenditures. Any questions regarding the information contained in this letter or our plan for expending the funds should be addressed to me or to the Assistant Secretary, Pam Slater.

This letter will serve as a narrative of the Secretary of the Oklahoma State Election Board’s plan to expend the 2018 Help America Vote Act Election Security Grant award funds. The Notice of Grant Award from U.S. Election Assistance Commission is dated April 17, 2018, and the funding information is as follows: Federal Share - $5,196,017 and State Match Share (5%) - $259,801, totaling $5,455,818. The State Election Board Secretary has already designated $259,801 in a state revolving fund account for a State Match Share and can begin expending the match funds immediately.

The State Election Board does not intend to use any part of the federal grant funds to pay personnel expenses. Additionally, while the State Election Board may pay for upgrades to hardware and software and for training for County Election Board Secretaries and staff, we do not intend to distribute federal grant money directly to County Election Boards.

At this time, the Oklahoma Statutes do not authorize post-election audits, so no funds are planned to be expended for that purpose. If the legislature enacts legislation that authorizes post-election audits, we will update our plan at that time.

Our comprehensive plan for expending the HAVA security funds will include but is not limited to the projected expenditures within the following categories:

**Equipment - $2.5 million**

Oklahoma implemented a new statewide election system in January 2012. At the end of the 2018 election cycle, we believe our system will be at the halfway mark of its lifespan. While we don’t
anticipate that the system will be replaced during the period the grant money is available, we do anticipate that the system may require hardware and/or software updates. We will update the narrative to reflect such expenditures, should voting system hardware and/or software upgrades become necessary.

Oklahoma will follow state competitive bid requirements to purchase any equipment with federal funds. Following, are some of the equipment purchases that Oklahoma is considering to enhance our statewide voting system:

- **Electronic Poll Books** can increase efficiency at the polling place by providing the ability to scan voters’ identifications and list ballot(s) the voter is eligible to receive. Electronic poll books can also reduce errors in recording voter credit and can protect our voting system against voter fraud. Many electronic poll book systems have built-in integrity checks to detect and flag records that have been added via potential intrusions.

- **Document scanners at the local election office level** would allow for automated storage and automatic transfer of documents that could include backup and encryption. This would reduce the need for hard copy document storage as well as protect against theft, accidents and disasters.

**Voter Registration Systems - $1.65 million**

- Our current voter registration and election management system - Modern Election Support Application (MESA) - is a custom system and is used by the State Election Board and all 77 County Election Boards in Oklahoma. MESA utilizes an older client/server model with distributed, thick clients. The architecture of MESA was designed in 2005 and is a PowerBuilder application that may only be installed on Windows PCs. The RDBMS of MESA is Oracle 12c and will be retained. However, we intend to replace the PowerBuilder user interface with a web-hosted user interface hosted in a secure, redundant data center. Some of the security advantages to this approach are:
  - Utilizes the latest secure technologies, such as .NET, SSL, etc.
  - Removes the requirement of a Windows executable file installed on client PCs. Executables can be decompiled for information into the structures of the overall system and are a vector for malware attacks.
  - Browser-based access would allow the use of more secure operating systems (Mac OS, Linux) for clients and isolates MESA-hosted application from potential virus status of local machines in most cases.
  - Consolidation of application onto a few web servers restricts the number of potential attack vectors and allows for centralized security and control.
  - Provides better options for redundancy of database and application with automated failover across multiple regions.
Moving database access from client to web server adds an additional layer of isolation in the application architecture between the end user, their machine, and the actual data – thereby greatly increasing the security posture.

- In 2015, the Oklahoma legislature passed Senate Bill 313 which authorized online voter registration. The bill requires such a system to link with the Oklahoma Department of Public Safety (DPS) driver license database to verify information submitted and retrieve a signature. DPS' computer system cannot currently meet the technical requirements in the law. DPS is upgrading its computer system and will be able to accommodate online voter registration when the new system is in place. The State Election Board is hopeful that full online voter registration can be implemented in 2020 and that the additional HAVA funds may be used for some of the system implementation.

**Security - $1 million**

- The State Election Board is working closely with our state cybersecurity experts at the Oklahoma Office of Management and Enterprise Services (OMES) – Information Services Division and with state and federal Department of Homeland Security personnel to ensure that we have a robust plan in place for cybersecurity and physical security. With input from our many partners, we have identified some areas we intend to enhance. The enhancements discussed include but are not limited to:
  - VPN (upgrades, additional features, expanded use)
    - 2FA – Two Factor Authentication required for Admin access to VPN
    - Checks for antivirus installed
    - Checks for Windows Updates
  - Relocation of our servers to OMES secure server bunker
  - AWS upgrades, automated failover, additional redundant, replicated DBs
  - Auditing
  - Requiring anti-virus protection managed from SEB Cloud for all MESA workstations
  - Adding check for SEB signature on workstation or anti-virus status on Application launch
  - Adding digital signature to MESA application.

- The State Election Board contracts with OneNet, a division of the Oklahoma State Regents for Higher Education. OneNet provides a secure, virtual private network (VPN) to meet the requirements of our statewide voting system. We are exploring the possibility of upgrading this system to provide enhanced security and protection of our system.

**Training – $305,818**

We anticipate that the State Election Board will need to develop initial and ongoing training for all County Election Board staff on any new hardware and software or purchases as stated above.
The State Election Board also intends to enhance and improve existing security training for our State Election Board employees as well as the staff at local County Election Boards. We plan to work with our many partners and vendors to develop curriculum and plan to explore and utilize various ways to deliver the training such as webinars, video conferences and in-person training. The use of Tabletop Exercises (TTX) such as was conducted at the Belfer Center in Cambridge, MA in March 2018, could be modified for Oklahoma election officials.

We appreciate the opportunity to receive the additional HAVA grant funds. We believe the funds will help ensure the continued integrity and security of our voter registration and election system in Oklahoma.

Sincerely,

\[Signature\]

PAUL ZIRIAH, Secretary
Oklahoma State Election Board
## Budget Information

**Name of Organization:** Oklahoma State Election Board  
**CFDA #** 90.404  
**Budget Period Start:** 3/23/2018  
**Budget Period End:** 3/23/2023

### SECTION A - BUDGET SUMMARY

**Program Categories:** 2018 HAVA Election Security Grant  
**Federal & Non-Federal Funds (Match)** (Consolidated Budget for total project term--up to 5 years as defined by grantee)

<table>
<thead>
<tr>
<th>BUDGET CATEGORIES</th>
<th>(a) Voting Equipment</th>
<th>(b) Election Auditing</th>
<th>(c) Voter Registration Systems</th>
<th>(d) Cyber Security</th>
<th>(e) Communications</th>
<th>(f) Other</th>
<th>(g) Other</th>
<th>TOTALS</th>
<th>% Fed Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. PERSONNEL (including fringe)</td>
<td>$ -</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>0%</td>
</tr>
<tr>
<td>2. EQUIPMENT</td>
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<td>$ 1,650,000.00</td>
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<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>$ 4,150,000.00</td>
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<td>3. SUBGRANTS- to local voting jurisdictions</td>
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<td>-</td>
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<td>-</td>
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<td>4. TRAINING</td>
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<td>-</td>
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<td>-</td>
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<td>5. All OTHER COSTS</td>
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<td>-</td>
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<td>$ 740,199.00</td>
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<td>6. TOTAL DIRECT COSTS (1-6)</td>
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<td>-</td>
<td>-</td>
<td>$ 5,196,017.00</td>
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<td>7. INDIRECT COSTS (if applied)</td>
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<td>-</td>
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<td>-</td>
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<td>8. Total Federal Budget</td>
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<td>-</td>
<td>-</td>
<td>-</td>
<td>$ 5,196,017.00</td>
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<td>11. Non-Federal Match</td>
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<td>$ 259,801.00</td>
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<td>12. Total Program Budget</td>
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<td>$ 1,705,818.00</td>
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<td>-</td>
<td>-</td>
<td>$ 5,455,818.00</td>
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<td>13. Percentage By Category</td>
<td>48%</td>
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<td>33%</td>
<td>19%</td>
<td>0%</td>
<td>0%</td>
<td>0%</td>
<td>0%</td>
<td></td>
</tr>
</tbody>
</table>

**Proposed State Match** 5.0%

A. Do you have an Indirect Cost Rate Agreement approved by the Federal government or some other non-federal entity?  
   **Answer:** No

B. Period Covered by the Indirect Cost Rate Agreement (mm/dd/yyyy-mm/dd/yyyy):  
   **Answer:**

C. If other than Federal agency, please specify:  
   **Answer:**

E. The Indirect Cost Rate is: