# **EAC Discussion Points** Testimony of Washington State Secretary of State Sam Reed

April 20, 2006

#### **Foundational Principles**

- Election Standards must be in place prior to the election
  - o Statutes and rules
  - Clear standards on what constitutes a vote
  - These standards cannot change during an election
  - o Must be inclusive enough to anticipate foreseeable events

#### • Solid working relationships must be in place prior to the election

- o OSOS and Counties
- Political parties and candidates
- o Media
- o Public

#### • Roles must be clearly defined prior to election

- o Secretary of State
- o County Auditors
- o Canvassing Boards

#### **Uniform and Consistent State Standards**

- Must Have Uniform and Consistent Standards Statewide
  - Like signature verification
  - Like provisional ballot processing
  - Like 3<sup>rd</sup> party involvement in signature processing
  - Like pre-counting ballot inspection

# • Washington had uniform standards

- Breakdown was in execution county to county
  - Reconciliation
  - Ballot accountability
- o Found Ballots damaged public confidence
  - Would not have lost ballots with good execution of state rules

# Oversight

- Review Program is critical to maintaining execution of state standards
  - Reviews county compliance with state standards in actual election
- Legislature cut program when all was well
  - o Cut money for reviews

- Cut money for training
- Human Factors are Key
  - Voters who did not properly mark ballots
  - Election Workers who did not properly account for all ballots
- Planning, Training and Oversight are the key to human performance
  - Cut planning, training and oversight and you invite human error

#### **Quality Assurance Factors**

- Strong Review Program
- Strong Training Program
- Clear Understandable rules
- Planning is critical
  - Anticipating problems—and planning for them
  - Volumes of provisional ballots
  - High turnout—sufficient workers and materials
  - Weather

# Voting Systems Worked Great

- Washington has been recounting elections for years
  - o 2004 Governor's Race
  - o 2000 Senate Race
  - o 2005: 12 local races statewide (6 manual, 6 machine)
    - 6 races decided by fewer than 10 votes
- Washington's Recount Experience Confirms Voting System Reliability
  - o Voting Machines consistently counted votes accurately
  - Mistakes are not attributable to voting machines
  - Mistakes are attributable to humans
    - Voters mismark ballots
    - Election Workers fail to account for ballots

# Voter Education is Critical

- Help Voters Properly mark ballots
- Promote turnout and civic responsibility
- Increase accuracy and reliability of elections

# Good Elections are Everyone's Responsibility

- State must prepare clear uniform statewide standards
- State/Counties must conduct accessible, fair and accurate elections
- Voters must participate
- Voters must mark ballots properly
- Election Workers must properly account for all ballots
- Political parties and candidates must honestly represent events
- All citizens have a stake in the trust and confidence of elections

# **Reconciliation/Accountability is Highest Priority**

- We are pretty good now
- Pretty Good is not good enough if election is 1/10,000 of percent apart
- Public expects more than pretty good if election is 1/1000 of percent apart
- Counties need to account for every ballot

# **Voter Trust and Confidence**

- Suffered a loss
- Working to rebuild
- Disappointed slow to rebuild
- 2005 elections very smooth (but w/o close recount)

# **Adequate Funding for Election Programs**

- Reliance on local funding—is mistake
- State needs to step up and provide funding
- Review
- Oversight
- Training

# Voter Registration Database is Significant Reform

- 39 independent databases inherently problematic solution
- One unified statewide database allows state to address
- Duplicates
- Deceased
- Felon voters

# Role of Courts in Recounts is the New Norm

- Can expect this as normal part of process in future
- Fact is, courts need to provide guidance sometimes
- We had four lawsuits during the recounts
- We had 20 lawsuits during 2004 election
- Two supreme courts cases processed in one week each
- Courts not equipped to make these kinds of decisions
- Courts confirmed SOS position

# **Strong Communications Program is Critical**

- Transparency is vital
- With Counties
- With political parties
- With media
- With campaigns
- Separated WA from Florida

# **Strong Central Authority**

- Role of Secretary of State is important
- Facilitate and provide direction
  - Must stay independent
  - Must stay neutral
- With this role, can also support strong local autonomy
- Can Interpret/Stabilize/Neurtralize the Heavy Spin from candidates/campaigns
- Comment on role of political parties—keep that in perspective

#### **Role of Political Party/Campagins in Recounts**

- Not to have a fair and impartial count
- It is to win the election
- Strong Independent Central authority to keep in perspective
- Reference Point/Center Point for courts and media

#### Observers

- Important part of process
- Can't drive the process, but can provide a check on the process

#### Risk

- Can't eliminate risk
- Can reduce risk through best management practices/oversight/redundancy